A Perspective on Pipeline Control Room Management (CRM) Federal Regulatory Efforts

Congress & Control Rooms

PSIA of 2002

- Section 13(b)
 - CCert Control Room Operator Qualification
 - Report to Congress on Pilot Program at 3 facilities
 - WA State Citizens Committee on Pipeline Safety 6/30/04 Recommendation Letter to PHMSA
 - » Focus on Transmission Pipelines/Go Beyond Training

PIPES Act of 2006

- PHMSA has at least 12 Other Tasks
- Section 12 Pipeline CRM
 - All Gas and Liquid Pipelines
 - Address "Human Factors"
 - June 1, 2008 Deadline
- Sections 19, 20 API 1165, Changes in Reporting

CRM Federal Reg Efforts

PHMSA CRM Public Workshop

- May 23, 2007
- CRM Moving Quickly to Meet Congressional Deadline
- CCert Effort Now Morphed into CRM

DOT DMS Web Site for Pipeline CRM

- http://dms.dot.gov/search/searchFormSimple.cfm
 - Docket No 27954

Today's Objective

- Update This Committee
- Should Committee Act/Comment on CRM Efforts?

Observations On Current CRM

CRM Approaches

- Historically Not Well Defined in Regulation or Standards
 - SCADA Not Required
- Wide Diversification of Approaches
- Many Pipelines Approach Wisely Others Not So Wise
- SCADA Computer/Software Be the Cheap/Easy Part of CRM Process

PHMSA CRM Effort Now Focused on 9 Core Enhancement Areas

- See Docket for Details
- Appear Balanced if Maintain System Focus

Industry Reaction to CRM

- API RP 1165 Issued January/2007
 - Provides Guidance on Design &
 Implementation of New SCADA Displays
- Some "What's the Problem? No Regulatory Need!"
 - Especially Strong Resistance From Some Gas Transmission Spokespersons

Statements Elevating Concerns

- Pipelines Don't Need Minimum CRM Regulation
- Historical Records Indicate No Problem in CRM
- Control Room Operators/Control Rooms Can't Overpressure Pipelines
- CRM Shouldn't Apply to Gas Transmission Pipelines
- C-Fer Defines PIZs for All Gas Transmission Pipelines
- RV Failure is [Simple] a Malfunction

Recommendations

PHMSA Is Seeking Guidance on CRM

- CRM Should be a Safety Critical Issue Given Highest Priority
- Slow Down & Do this Right in Separate Sections of Pipeline Safety Regs (e.g. IM)
- Assure Proper System Approach/Control/Response
- Performance Based Reg with Some Minimal Prescriptive Requirements
 - Watch the Volume/Quality in New CRM Reg Sections
- Should Apply to Gas & Liquid Transmission Pipelines
 - Focus on High Energy Release Capable Systems